

Integrated Oceans Advisory Committee (IOAC) Comments

Sector	Issue	Sector Comment	Planning Office response
Question 1: Do you agree with the key issues identified?			
Mt. Waddington		It appears the issues and task documents are reflective of the group.	No response necessary.
Marine Transportation		Yes	No response necessary.
Recreation		The document is comprehensive and I have no real issues with it.	No response necessary.
Recreation		Where does underwater mining come into the plan - that is mining for non-renewable commodities other than energy? Offshore or near shore mining could perhaps have as much impact as drilling for oil or gas.	PO will ensure it is considered as part of the work on developing EBM components and defining issues. Clarification needed from sector about what specific type of mining is being referred to.
ENGO		Spatial Plan needs to be explicitly noted as an Output.	Spatial aspects of the planning work are identified in various output and task statements. In other documents (e.g. PNCIMA Process Overview) we have identified spatial plans as an output.
ENGO	Linking with Existing Management Systems	More clarity is need about how the existing decision making structures that are currently in operation link to the planning process. More clarity is also needed around how plan recommendations will plug into existing management structures, especially those of other ministries.	Linkages with existing decision and management structures will take place as part of the planning process at all stages, to avoid duplication and inefficiency. Reporting back to existing management structures and receiving input from them is a component of the work plan. Some linkages exist already, but further work is necessary to clarify how different initiatives will be integrated as we move forward. the Planning Office will develop a list of activities and management structures that are on-going to inform this work.

Integrated Oceans Advisory Committee (IOAC) Comments

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ENGO	Linking with Existing Management Systems	It was noted that the tasks associated with many of the activities have “review activities from existing plans” As written, the integration with these Existing Plans is not clear – is that just the FN and coastal plans?	Other relevant plans will be taken into consideration for their recommendations on PNCIMA plan topics, including the plans of stakeholder groups. A summary of the objectives of all plans and strategies overlapping PNCIMA is currently being drafted, and input will be sought to help make this summary be comprehensive. Opportunities for consistency and complementarity will be sought as part of the planning process. Further discussion is needed on how this can be accomplished.
ENGO	Linking with Existing Management Systems	Will EBM be addressed, not only as an output or target, but an implementation and management system?	An EBM approach/framework will be used as a foundational piece of this plan, to guide its implementation and management.
ENGO	Linking with Existing Management Systems	Can integrating with existing management systems be a separate working group?	At this point a WG focused on integration of management systems is not being considered. The PO will be doing specific work on this topic, and providing opportunities for input from the IOAC.
ENGO	Integrated Economic Strategies	Is the PNCIMAs role to come up with an integrated economic strategy for the area? Need more detail on this issue. As currently articulated the purpose is not clear.	The intent is to identify opportunities to harmonize and integrate existing strategies and gaps in strategies, not to prepare a new strategy to replace others.
ENGO		Rare end endemic species is different from species at risk. Where is it addressed within this current framework, and if it isn't it should be.	This topic was intended to be covered as part of the EBM approach. PO will incorporate rare and endemic species into a broader species at risk and species of concern section, that goes beyond legal designations.
ENGO	EBM framework	The first output of the EBM framework is the first piece of work that needs to happen for the whole Pncima process. Is this the intention of the workshop at the end of Jan?	Agree. The first priority is for PO to commence EBM work. A workshop is being planned on EBM.

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ENGO	EBM framework	The EBM Framework needs to have a spatial component for implementation.	Agree. The plan will have spatially-explicit components, including specific management direction for spatially-explicit ecosystems and areas. This will be guided by an EBM framework.
ENGO	EBM framework	High level objectives need to be articulated so the 5 key issues' working groups have something to work toward	Agree. High level objectives will be developed as a priority.
ENGO	EBM framework	The EBM framework will be providing guidance for each sector. Overarching goals and objectives of the EBM framework will need to happen before most of the sectoral working groups can commence. Some working group tasks could happen parallel to the EBM framework process if the work happens with the guidance of those overarching objectives.	Agree that EBM objectives will influence other topics. However, background work (e.g. literature reviews) can still be initiated on other topics before those objectives are finalized.
Commercial Fisheries	Integrated Economic Strategies	This section entirely ignores the coastwide dimension. Commercial fisheries, for instance, mainly operate coastwide and many target species and populations at one or more phases of their life move in and out of the region. An effective strategy must bear this in mind.	Agreed that a coast-wide perspective is an important consideration for all key topics, and will be considered as part of the background work.
Commercial Fisheries	Fishing	1.4.1--Issues. All who read this commented that the negative tone sets up the wrong expectations by defining fisheries as problems. The tone should be much more neutral.	The "issues" sections have been removed from the revised document.
Commercial Fisheries	Fishing	1.4.1—Issues. Conflicts within commercial fisheries are very few; conflicts are generally with other users (Spatial conflicts with Oil & Gas, alternative energy, hydro, telecommunications, shipping, etc.). Fisheries are not in conflict with conservation—they are managed with conservation as the guiding principle.	If there are no conflicts this will be affirmed through the results of planning work.

Integrated Oceans Advisory Committee (IOAC) Comments

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Commercial Fisheries		Although the key issues appear comprehensive we have spent little time getting the planning office and steering committee understanding of the issues identified here.	The PNCIMA planning process provides an excellent opportunity for all sectors to influence common understanding of their activities or interests, and how the plan will address those activities or interests.
Commercial Fisheries	EBM framework	We also need to come to a common understanding of the EBM framework that this process is to take place inside.	Agreed. A common understanding of EBM is a priority outcome and is the reason that early work priority will be on EBM.
Commercial Fisheries		The IOAC needs to retain the ability to open this document back up if an oversight or misunderstanding becomes evident.	The document was intended as a discussion draft. Its primary purpose was to confirm key tasks and outputs.
Commercial Fisheries	EBM framework	EBM is not just another issue to be worked on as it is characterized here, it is central to how all the issues will be discussed throughout the planning process . It is the central theme of this planning process and the principles of EBM must be worked on and understood collectively by all the participants if the issues discussion are not going to a whole lot of one off work that will never be connected.	Agreed. A common understanding of EBM is a priority outcome and is the reason that early work priority will be on EBM.
Commercial Fisheries	EBM framework	For EBM to be implemented requires as well a collaborative governance process where all interests are treated with respect and where agencies and stakeholders are truly engaged in using planning to map out a sustainable future.	Agreed. It is assumed that an EBM approach to governance will be a key output of the planning process.
Tourism	EBM	I didn't think the EBM should be identified as an 'issue' but rather the framework or lens that all other issues are related to	Agreed. A common understanding of EBM is a priority outcome and is the reason that early work priority will be on EBM.

Integrated Oceans Advisory Committee (IOAC) Comments

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Question 1 (continued): Do you agree with the key issues identified?			
Renewable Energy		Agree that these are the big issues that do need more attention. How do we keep ourselves from being dominated by these 5 to the exclusion of others?	EBM objectives are being developed that will provide guidance to all sectors. The planning process will examine how all the different sectors influence or impact others. Consideration of all sectors is needed for an integrated management plan. An EBM approach requires that any focused work on a particular sector has to fall within a broader discussion about how it influences or impacts other sectors. Other sectors will have opportunities to provide input on how to address issues of relevance to them.
Question 2: How do you think these issues can be best addressed - working groups, workshops, sub-regional forums etc?			
Mt. Waddington		I would strongly suggest the need for sub regional forums to be held in the member regional districts. This is necessary to allow for stakeholder input by those who should have the opportunity to become informed and be heard on issues/concerns specific sub regionally.	Good suggestion. This will be incorporated into planning of forum locations. Discussions are currently underway regarding whether it will be more fair and accessible to organize forums based on regional districts, and/or on other regional geographic considerations.
Marine Transportation		Ultimately I believe everyone will want a say so we need to structure in a way that can incorporate all of the above	Agreed. The idea is to use a combination of these tools.
ENGO		Workshop suggestion: "Marine ecosystem values" – provides an opportunity to collectively look at the work on high conservation and rare and endemic species areas. Identify where the concerns are about the potential conservation measures in these areas and conversely what are the concerns if we don't provide protection in these areas.	Good suggestion. PO will consider designing workshops on associated topics to include this item.
ENGO		Workshop suggestion: Marine transportation sector – its impact and issues associated with it. To address issues like invasive species, noise and air pollution, chronic oil etc.	A workshop on marine transportation will be considered, although it should also include information on current management regimes and standards.

Integrated Oceans Advisory Committee (IOAC) Comments

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Question 2 (continued): How do you think these issues can be best addressed - working groups, workshops, sub-regional forums etc?			
ENGO		Regional forum: Each forum could include a report on the status of the work in the 5 (or more) key issues areas. Purpose is to answer questions and engage with the broader community on those 5 key issues. Provide the 5 primary frames, the work they are doing, and the type of info that they are collecting – or for greater regional understanding and informing.	Agreed. The process needs to provide a means for structured and meaningful input from the public on topics, and not just on hearing about progress and current work.
ENGO		Regional forum: Individuals in each region should be able to attend and contribute toward conversations about existing plan integration. They will want to know how issues that concern them will be integrated and to ensure that duplications of effort are not occurring.	Agreed. See comment above.
ENGO		Working groups: Who will hold the pen in the working groups? Will the people in the groups [be] doing the work or will there be planning office support for drafting of recommendations?	The model is for PO to provide the support, either directly or through contracted work. Recommendations will be drafted by PO on the advice of the WGs.
Commercial Fisheries		Governance issues: It is unclear who the Working Group provides advice to. Does it depend on what the issue is? Does the IOAC provide advice to the Planning Office on the same issues as the working group? The relationship between working groups, IOAC and planning office is not entirely clear. For instance 4.1 envisages working groups providing recommendations to both the IOAC and the Planning Office. What happens to the WG recommendations [at the IOAC level]? What happens if the IOAC rejects WG advice but the PO wants to accept it? Or vice versa?	The intent is for WGs to provide advice to IOAC as well as PO. IOAC will provide sector feedback on, and discuss WG recommendations. WGs may revise their recommendations on the basis of this feedback. Final WG recommendations will be provided to IOAC and PO, who will incorporate into draft plan for final IOAC review. If there are differences in opinion between the WG and IOAC, or the IOAC and PO, resolution will first be encouraged, after which differences will be noted and carried forward for a decision to be made at a higher level.
Commercial Fisheries		WGs should be free to review any relevant material and information not just what the PO gives them.	WG members are free to review additional information. WGs may propose additional work, which will be considered in relation to cost, timing, and relevancy to outputs.

Integrated Oceans Advisory Committee (IOAC) Comments

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Question 2 (continued): How do you think these issues can be best addressed - working groups, workshops, sub-regional forums etc?			
Commercial Fisheries		Wouldn't working group members (such as stakeholder members) provide reports back to their constituents? There should be some discussion of the role of working group members and IOAC members in communicating to the sectors. The document appears to see that role as solely the IOAC's. We don't think this is practical for our sector. However it works out, it adds additional workload to the IOAC member.	WG members are not necessarily associated with sectors. The expectation is on IOAC members to report out to their constituencies, in coordination with WG members that are part of those sectors. It is the PO's role to provide guidance to the WG's advice to ensure that it remains consistent with PNCIMA objectives. All communications between the WG and PO will be made available to the IOAC.
Commercial Fisheries		Reading the document only reinforces our frustration over the massive work load (key issues, working groups, sub-regional forums, IOAC). Even if the working group members are different from IOAC members, the workload on the IOAC members will be formidable. It is imperative that adequate capacity be provided.	IOAC work load is intended to be manageable. The Planning Office will seek funding and capacity to support sectors in their ability to contribute to the development of a quality IM plan, recognizing the demands of a collaborative and ecosystem-based process. Work load will be considered in determining the number of WGs and their responsibilities. A request for capacity funding has been made to supplement existing resources.
Renewable Energy		Is 12 too big to be an effective "working" group?	In consideration of the nature of each individual task, WG size and duration will reflect balanced consideration of representation and the need for efficiency.
Renewable Energy		We have a lot of work to do on this, getting a functional structure that will be able to contribute constructively.	Agree.

Integrated Oceans Advisory Committee (IOAC) Comments

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Question 3: Is there other work that should be included in the tasks listed for specific issues?			
Recreation	Marine transportation, vessel safety and spills	<p>I was a bit puzzled with: "Marine spills are large and small petroleum and chemical product spills into the ocean from marine vessels or marine-based infrastructure." There are other hazardous and dangerous spills. The coast is infamous for the quantities of logs that have gone astray from booms and barges. These pile up to enormous heights on some beaches, far above natural levels, and make access difficult to the upland in some cases (e.g. Graham Is NE coast in Hecate Str). Container spills as well as logs pose almost undetectable collision hazards to small boats. Maybe there is a term other than 'spill' that applies to these cases.</p>	PO will keep this issue in mind as part of work done on marine transportation / navigation hazards.
Recreation	Marine transportation, vessel safety and spills	<p>While on the topic of spills, it is odd that radioactive materials are never mentioned. I suppose these are few and far between and there are relatively few vessels that are powered by fission or carry radioactive cargoes. Nonetheless, if this is to be a comprehensive plan, perhaps it should be acknowledged. I don't think 'chemical' quite covers it.</p>	PO will keep this issue in mind as part of work done on marine transportation / navigation hazards.
Recreation	Marine transportation, vessel safety and spills	<p>In 1.3.4 there is an implicit assumption in the 'Outputs' that some situations are in need of improvement (which might well be true): "Strategies for improved management of marine waste." "Strategies for improved spill preparedness and response capability." "Strategies for improved collaborative management & governance." I suppose if it already known and accepted that these topics need improvement this should stand as is, but otherwise should the plan not first establish if improvement is needed or desired? If it is self-evident that they do, I suppose this can stand.</p>	Human effluent from marine traffic will be added to the work on marine transportation. As with all issues, the scale, location and severity will be taken into consideration.

Integrated Oceans Advisory Committee (IOAC) Comments

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Question 3 (continued): Is there other work that should be included in the tasks listed for specific issues?			
Recreation	Marine transportation, vessel safety and spills	I am sensitive to the issue of human effluent from users of small boats and those camping on land who have limited means to improve the management of their marine waste. The scale of the output of waste, the location of the discharge and its specific contents all are factors. There is a need to first identify and quantify the problem. Then, if regulation is added, the resulting effects can be measured and managed - without quantification any management of the problem becomes impossible.	Human effluent from marine traffic will be added to the work on marine transportation. As with all issues, the scale, location and severity will be taken into consideration.
Recreation	Renewable ocean energy	It is worth mentioning solar energy? I am unaware of any current effective use of floating solar panels to generate heat or electricity, but it is surely feasible to intercept the sun's rays at any point on the earth's surface, including the ocean? It might be far-fetched but perhaps a coastal community could be energy self-sufficient using a floating array of collectors - but this would have effects on other ocean users and the ecosystem.	This topic will be considered as part of the work on renewable ocean energy.
ENGO	Marine Protection	Another additional task is a scan on rare and endemic species recovery requirements. This could fit as a task under Output1.	A scan of threatened, endangered, rare, and endemic species has been incorporated under Output 1 of Marine Protection.
ENGO	Marine Protection	Output 3: What are the socioeconomic effects?	It is intended that socioeconomic effects of marine protection will be identified and addressed in the evaluation of plan recommendations.
ENGO	Marine Protection	Output 3: Conservation is not a sector – it is unclear why this whole section is in this framework. If the objective is to create an ecosystem monitoring system, to measure the ecosystem response to marine protection, then this is something that cannot be measured until protection is in place for some time. This would then fall into an implementation strategy function. Feed into adaptive management decision making.	Issues are not necessarily intended to be sector-based, but topics that require more detailed discussion.

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ENGO	Marine Protection	There should be an additional Output called implementation. Then strategies for monitoring for adaptive management could then fit under this. The other tasks in Output 3 would fit here also, eliminating the need for Output 3	Implementation is not identified as an output of each individual topic, as it is to be addressed as a broader output of the entire plan.
ENGO	Marine Protection	In Output 4 – add alignment and delivery with the national and regional (BC) MPA network framework.	Agreed. Relationship to national and regional alignment and delivery will be addressed. National and regional MPA framework and specific objectives will be considered.
Commercial Fisheries	Marine Protection	The strategies must include conducting necessary/full socio-economic analyses prior to developing recommendations, consulting with potentially affected parties and basing decisions/recommendations on peer-reviewed science (particularly in outputs 1 and 2).	Agreed. Development of recommendations on marine protection strategies will consider socio-economic values, potentially affected parties and best available science.
Commercial Fisheries	EBM	Output 4, bullet 1: An adaptive management plan for EBM should include “evaluation and regular plan updates”	Agreed. This will be included.
Commercial Fisheries	Fishing	Output 1, bullet 3: Task should be modified so that key documents are used to develop EBM “principles” as well as EBM objectives.	Agreed. This will be included.
Commercial Fisheries	Fishing	Output 2, bullet 2: Task should be modified to include as approach to time and space conflicts with “other marine activities” as well as among the three fisheries.	Agreed. This will be included.
Commercial Fisheries	Fishing	Output 3, bullet 1: Task should be modified to address information on climate change impacts on “fish stocks and benthic features” as opposed to “fishing.”	Other aspects of fishing, in addition to fish stocks and benthic features, may be affected by climate change.
Commercial Fisheries	Fishing	Output 3, bullet 2: Task should be modified to to “Review fisheries management policy, programs, measures & research initiatives that support adaptation to climate change.”	Agree to specific references, but the intent is to also include approaches that may inadvertently be conflicting.

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Commercial Fisheries	Fishing	Output 3, bullet 3: Task should specify "additional" potential fisheries adaptation measures.	Agreed.
Commercial Fisheries	Fishing	Output 5: Include the requirement to work with existing sector specific advisory committees on the specified tasks.	Discussions and work will be done with advisory committees where possible and appropriate.
Commercial Fisheries	Marine Protection	Output 3, bullet 1: Task should be amended to include "costs" associated with marine protection as well as benefits.	Refer to bullet 5 of Output 3.
Skeena Queen Charlotte Regional District	Integrated Economic Strategies	under output 1 in the integrated economic strategies table (page 130), a bullet to the follow effect should be included: "review mitigation and compensation options to address economic loss	The Federal Government supports the principle of developing mitigation strategies to address impacts that may arise when developing and implementing the PNCIMA integrated plan. It is early in the planning process and therefore difficult to determine whether there will be situations where such strategies will need to be employed.
Renewable Energy	Integrated Economic Strategies	Does bullet 1 under section 1.2.1 refer to the funding required to stimulate econ development?	Yes, it refers to funds available to support or stimulate economic development.
Renewable Energy	Integrated Economic Strategies	Add "Varying levels of resource access" to section 1.2.1 list of bullets	Clarification needed from sector.
Renewable Energy	Integrated Economic Strategies	I think also we need to strive for the Pareto optimal mix of economic development and focus	In development of the plan consider what suite of outcomes will result in the greatest net benefit in the long term.

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Recreational Fisheries	Fishing	We strongly believe that we have to review and analyze information on the socio economic impacts/benefits through all the fisheries (Commercial, Recreational and First Nations) in the PNCIMA Region and Coast-wide. Everybody should be able to see and understand the benefits and impacts from each fishery (Locally,Regional,Provincial and for all of Canada).We are dealing with a public resource that belongs to all Canadians and it is very important, that every Canadian can understand how the resource is managed for the benefit of all Canadians.	The focus of the analyses will be on PNCIMA, although some may need to be done on a coast-wide scale. Canada-wide analyses would be out of the scope of this plan. In the interest of transparency, these analyses will be made publicly available.
Recreational Fisheries	Fishing	We also have concerns about the integration and adoption of Local and Regional Marine use plans into the PNCIMA plan.	Clarification needed from sector. A summary is being prepared of the objectives of local, regional, provincial and national plans and strategies that overlap PNCIMA.
Question 4: Is there work underway on proposed outputs and tasks that PNCIMA planning should be aware of?			
Marine Transportation		I'm not aware of any but of course there is ongoing marine environmental related legislation development both at an international and national level which at some point will be relevant to the discussion	Acknowledged.
ENGO		To what degree is the PNCIMA process considering alignment with the DFO Coral and Sponge strategy?	It will be considered, along with all other plans and strategies that overlap PNCIMA. There is an intent to harmonize the PNCIMA plan with existing government marine protection strategies.
ENGO		To what degree is the PNCIMA process considering the outcomes from the Cohen Inquiry?	This will be considered in terms of any recommendations or pertinent information that is relevant to the PNCIMA topics.

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ENGO		<p>Existing work from our organizations that should be considered:</p> <ul style="list-style-type: none"> - Reports by CPAWS (available from Sabine Jessen upon request): -->Climate report on adaptation - Reports by WWF (available from Hussein Alidina upon request): -->EBM Roadmap. -->Cumulative Impacts Report by Natalie Ban, Hussein Alidina and Jeff Ardron – report and analysis, specific to PNCIMA. - Reports by DSF (available from Bill Wareham upon request): -->Conservation Objectives work. – Ongoing work by the ENGOs to look at ecosystem specific conservation objectives at a finer scale. -Reports by Living Oceans Society (available from Kim Wright upon request): -->Analysis of fisheries permitted in existing MPAs (manuscript has been accepted by Marine Policy and we will send a copy as soon as we can) -->EBM framework summary – available after Oct 21, 2010 -->How We Fish Report - Report by the Sierra Club BC (available from Colin Campbell upon request): -->“Blue Carbon – British Columbia” - Review of climate and biodiversity values of marine coastal vegetation and estuarine habitats – relevant to spatial conservation protection. 	Noted.

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Other Comments			
Commercial Fisheries	Marine Protection	1.5.2 re. "First Nations also have laws...": What laws are being referred to here?	These include a number of customary and traditional laws applicable to First Nations.
Commercial Fisheries	EBM	Edits made to the text of Section 1.1.1 (description, trends and issues)	Edited sections have been removed from the revised document.
Commercial Fisheries	Integrated Economic Strategies	Edits made to the text of Sections 1.2.1 (description, trends and issues) and 1.2.3 (PNCIMA vision for integrated economic strategies)	Edited sections have been removed from the revised document.
Commercial Fisheries	Fishing	Edits made to the text of Sections 1.4.1 (description, trends and issues), 1.4.2 (regulatory and management authority) and 1.4.3 (PNCIMA vision)	Edited sections have been removed from the revised document.
Commercial Fisheries	Fishing	Output 2: added "and in support of [species]"	This is addressed and inherent in strategy 1. It is not consistent with the intent of output 2.
Commercial Fisheries	Marine Protection	Edits made to the text of Section 1.5.1 (description, trends and issues)	Edited sections have been removed from the revised document.
Commercial Fisheries	Fishing	Table 1.4.4: Needs to be reworked to align with the revised vision recommended by the sector.	Vision section has been removed from the revised document.
Commercial Fisheries	Fishing	"Spatial designations for reduced conflict" should not be identified as an "OUTPUT, as analysis may determine it is unnecessary.	If spatial designation is not supported by analysis, then it will be not be an output. PO will leave it as a potential output.
Commercial Fisheries	Fishing	Table 1.4.4 (Output 5) Strategies for Improved Collaboration: Management plans cover the entire coast and are being developed through various advisory committees.	The tasks include a review of the existing committees and structures as a basis for any recommendations on improving collaborative management in PNCIMA.
Commercial Fisheries	Fishing	1.4.4-5. PNCIMA is not the place for fisheries management discussions. Strategy 5 is not consistent with this previously-stated DFO view.	The PNCIMA Initiative will not duplicate work or responsibilities of existing fisheries management processes. Strategy 5 is intended to provide opportunities for integration of fisheries management with management of other activities.

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Other Comments:			
Commercial Fisheries	Marine Protection	While there is an increasing use of marine reserves, there is also an ongoing debate within the science community about whether such reserves are serving any benefit. The recent paper by Hilborn et.al, suggests there is no demonstrated conservation benefit from such reserves. The working group needs to look at the full range of relevant work done on marine protected areas including studies that suggest little benefit.	Comment noted. All relevant work will be considered.
Non-renewable energy	Non-renewable energy	NEB is the regulator not nrcan who manage the resource as an owner for the "non-renewable" energy industry	This section has been removed.
Renewable Energy	Climate change effects	Section 2.1.3 refers to "Climate change opportunities" - does this mean opportunities as to how we can contribute to reducing climate change, ocean acidification?	This refers to opportunities to reduce or mitigate the effects of climate change.
Renewable energy	Renewable ocean energy	Section 3.3.1 change "high risk of ecosystem and species impacts" to "potential...impacts"	This sentence has been removed.
Recreational Fisheries	Fishing	Section 1.4.2, paragraph 2: replace "sport" with "recreational"	Language has been revised so that "recreational fishing" is used throughout.
Recreational Fisheries	Fishing	Section 1.4.2, paragraph 2: Remove commercial. There is no commercial sport fishing! Recreational or sport anglers are not allowed to sell, barter or trade their catch and fishing lodges also don't sell fish to their guests. Fishing lodges provide services to recreational or sport anglers but they don't own "ANY" quota of fish or shellfish.	This section has been removed.